

AMENDED IN ASSEMBLY AUGUST 25, 1997

AMENDED IN ASSEMBLY JULY 23, 1997

**SENATE BILL**

**No. 1052**

---

---

**Introduced by Senator Vasconcellos**

February 27, 1997

---

---

An act to amend Sections 10232.1, 10234.93, and 10237.1 of, to amend and renumber Section 10232.8 of, to add Sections 10232.2, 10232.92, 10232.93, 10232.95, 10232.96, 10234.86, 10234.87, 10235.9, 10235.30, 10235.40, 10235.50, 10235.51, 10235.52, 10235.90, 10237.4, 10237.5, and 10237.6 to, and to repeal and add Section 10234.95 of, the Insurance Code, relating to health insurance.

LEGISLATIVE COUNSEL'S DIGEST

SB 1052, as amended, Vasconcellos. Insurance: long-term care.

Existing California law regulates long-term care insurance, and requires that insurance to provide certain benefits. Existing law authorizes the Insurance Commissioner to waive certain of those requirements under certain circumstances.

Existing federal law provides that long-term care insurance is entitled to certain favorable tax treatment if it meets certain requirements.

This bill would require every policy that is intended to be a qualified long-term care insurance contract as provided by federal law to be identified as such with a specified disclosure statement, and, similarly would require every policy that is not intended to be a qualified long-term care insurance

contract as provided by federal law *to* be identified as such. It would require insurers that *offer policies or certificates* that are intended to be federally qualified long-term care insurance to fairly and affirmatively concurrently offer, market, and sell policies *and certificates* that are not intended to be federally qualified long-term care ~~contracts~~.

The bill would revise various definitions.

Existing law imposes various requirements on the marketing of long-term care insurance, including various disclosure requirements.

This bill would require that a specific shoppers guide be provided to prospective applicants.

The bill would require insurers to make certain reports regarding lapses and replacements.

The bill would require that premium adjustments be made for replacement policies.

The bill would require insurers and other marketers of long-term care insurance to utilize specified suitability standards. It would require that insurers provide notifications regarding denial of claims.

The bill would require insurers to offer or provide certain rights and benefits in connection with long-term care insurance, including rights to increase and decrease benefits. The bill would impose requirements on inflation protection benefits.

The bill would enact related provisions.

Vote: majority. Appropriation: no. Fiscal committee: yes. State-mandated local program: no.

*The people of the State of California do enact as follows:*

1 SECTION 1. (a) The Legislature finds as follows:

2 (1) Current California law requires that long-term  
3 care insurance policies and certificates provide  
4 substantial benefits to consumers in return for the  
5 premiums paid.

6 (2) Recent changes in federal law allow for the sale of  
7 long-term care policies and certificates that may be  
8 eligible for favorable federal tax treatment. However, to  
9 be eligible for favorable tax treatment, the policies and

1 certificates must conform to federal standards for  
2 eligibility, benefits, and consumer protections.

3 (3) Pursuant to federal law, the eligibility  
4 requirements for benefits under a ~~“federally tax~~  
5 ~~qualified” policy are policy intended to be a federally~~  
6 ~~qualified long-term care policy as defined by Public Law~~  
7 ~~104-191 may be~~ more restrictive than the eligibility  
8 requirements for benefits in policies authorized under  
9 the current California Insurance Code. This means that  
10 *some* persons who purchase federally tax qualified  
11 policies and certificates may be required to have a greater  
12 level of disability before qualifying for benefits than  
13 individuals who purchase coverage that conforms to the  
14 more permissive eligibility requirements of the  
15 California Insurance Code as of January 1, 1997.

16 ~~(4) The tax benefits of federally tax qualified policies~~  
17 ~~may not be of value to every Californian, as the tax~~  
18 ~~benefits vary by the age, income, and other medical~~  
19 ~~expenses of the insurance purchaser.~~

20 ~~(5)~~

21 (4) Many Californians purchase long-term care  
22 insurance to protect themselves against the expenses of  
23 needing long-term care due to an illness or physical  
24 disability.

25 ~~(6)~~

26 (5) The protection a consumer receives against future  
27 long-term care expenses by purchasing long-term care  
28 insurance depends in large part upon the inclusion in the  
29 policy of certain key consumer protection provisions:  
30 protection against erosion of the value of benefits from  
31 inflation, against unintentional lapse, and against changes  
32 in the personal and financial situation of the purchaser.

33 ~~(7)~~

34 (6) The National Association of Insurance  
35 Commissioners (NAIC) and other distinguished groups  
36 have developed standards that insurers and states can  
37 adopt to enhance the value of long-term care insurance  
38 and protect long-term care insurance purchasers against  
39 inflation, lapses, rate increases, and other potential  
40 problems.

1 ~~(8)~~

2 (7) The recently enacted federal Health Insurance  
3 Portability and Accountability Act of 1996 mandates that  
4 certain consumer protections be included in all policies  
5 that are intended to be federally tax qualified but these  
6 standards do not apply to policies that are not federally  
7 tax qualified.

8 ~~(9) California lags behind many other states in the~~  
9 ~~adoption of important consumer protection standards~~  
10 ~~recommended by the National Association of Insurance~~  
11 ~~Commissioners, the Health Insurance Portability and~~  
12 ~~Accountability Act, and other distinguished groups.~~

13 (b) The Legislature declares it is in the interest of the  
14 people of California that:

15 (1) California consumers should be given  
16 opportunities to purchase both types of policies or  
17 certificates—those meeting the ~~current~~ *eligibility*  
18 requirements of the California Insurance Code, *but that*  
19 *are not intended to be federally qualified*, and those  
20 meeting the requirements to be federally tax qualified.

21 (2) California consumers should be informed of the  
22 choices available and insurers, brokers, agents, and other  
23 entities engaged in the marketing of long-term care  
24 insurance should fully evaluate each applicant's situation  
25 and work to ensure that the applicant purchases a policy  
26 best suited to that applicant's personal and financial  
27 circumstances.

28 (3) All long-term care insurance policies sold in  
29 California, including those intended to be tax qualified  
30 and those that are not, should be governed by a single set  
31 of standards that afford California insurance purchasers  
32 a high level of consumer protection.

33 (4) The laws governing the sale of long-term care  
34 insurance in California should be updated to incorporate  
35 the latest and best consumer protection standards  
36 available.

37 (5) It is the purpose of this act to authorize the sale in  
38 California of a new category of long-term care insurance  
39 policies and certificates intended to qualify under the  
40 federal Health Insurance Portability and Accountability

1 Act of 1996, Public Law 104-191, and to require that  
2 insurers continue to make available to California  
3 consumers policies and certificates that comply with the  
4 ~~more permissive~~ eligibility requirements of the ~~current~~  
5 ~~law~~ *policies and certificates not intended to qualify for*  
6 *favorable tax treatment under Public Law 104-191.* It is  
7 also the intent of the Legislature that consumers be  
8 informed of the choice of policies available and given  
9 appropriate information to make informed choices.

10 SEC. 2. Section 10232.1 of the Insurance Code is  
11 amended to read:

12 10232.1. (a) Every policy that is intended to be a  
13 qualified long-term care insurance contract as provided  
14 by Public Law 104-191 shall be identified as such by  
15 prominently displaying and printing on page one of the  
16 policy form and the outline of coverage and in the  
17 application the following words: “This contract for  
18 long-term care insurance is intended to be a federally  
19 qualified long-term care insurance contract and may  
20 qualify you for ~~federal~~ tax benefits.” Every policy that is  
21 not intended to be a qualified long-term care insurance  
22 contract as provided by Public Law 104-191 shall be  
23 identified as such by prominently displaying and printing  
24 on page one of the policy form and the outline of coverage  
25 and in the application the following words: “This contract  
26 for long-term care insurance is not intended to be a  
27 federally qualified long-term care insurance contract.”

28 (b) Any policy or certificate in which benefits are  
29 limited to the provision of institutional care shall be called  
30 a “nursing facility only” policy or certificate and the  
31 words “Nursing Facility Only” shall be prominently  
32 displayed on page one of the form and the outline of  
33 coverage. The commissioner may approve alternative  
34 wording if it is more descriptive of the benefits.

35 (c) Any policy or certificate in which benefits are  
36 limited to the provision of home care services, including  
37 community-based services, shall be called a “home care  
38 only” policy or certificate and the words “Home Care  
39 Only” shall be prominently displayed on page one of the  
40 form and the outline of coverage. The commissioner may

1 approve alternative wording if it is more descriptive of  
2 the benefits.

3 (d) Only those policies or certificates providing  
4 benefits for both institutional care and home care may be  
5 called “comprehensive long-term care” insurance.

6 SEC. 3. Section 10232.2 is added to the Insurance  
7 Code, to read:

8 10232.2. (a) Every insurer that offers policies or  
9 certificates that are intended to be federally qualified  
10 long-term care insurance ~~contracts shall, at the same~~  
11 ~~time, shall~~ fairly and affirmatively concurrently offer;  
12 ~~market, and sell policies and market long-term care~~  
13 ~~insurance policies and certificates~~ that are not intended  
14 to be a federally qualified ~~long-term care contracts~~ as  
15 described in subdivision (a) of Section 10232.1. All  
16 long-term care insurance contracts approved after the  
17 effective date of this section shall meet the requirements  
18 of this chapter. *If a life insurer issues a rider to a life*  
19 *insurance policy providing long-term care insurance*  
20 *coverage, that rider shall meet the requirements of this*  
21 *subdivision.*

22 (b) *Until January 1, 1999, or until 90 days after*  
23 *approval of contracts and policies submitted for approval*  
24 *pursuant to subdivision (a), whichever comes first,*  
25 *insurers may continue to offer, market, and sell*  
26 *previously approved long-term care insurance policies*  
27 *and contracts.*

28 SEC. 4. Section 10232.8 of the Insurance Code is  
29 amended and renumbered to read:

30 10232.9. (a) Every long-term care policy or certificate  
31 that purports to provide benefits of home care or  
32 community-based services, shall provide at least the  
33 following:

- 34 (1) Home health care.  
35 (2) Adult day care.  
36 (3) Personal care.  
37 (4) Homemaker services.  
38 (5) Hospice services.  
39 (6) Respite care.

(b) For purposes of this section, policy definitions of these benefits may be no more restrictive than the following:

(1) “Home health care” is skilled nursing or other professional services in the residence, including, but not limited to, part-time and intermittent skilled nursing services, home health aid services, physical therapy, occupational therapy, or speech therapy and audiology services, and medical social services by a social worker or social work assistant.

(2) “Adult day care” is medical or nonmedical care on a less than 24-hour basis, provided in a licensed facility outside the residence, for persons in need of personal services, supervision, protection, or assistance in sustaining daily needs, including eating, bathing, dressing, ambulating, transferring, toileting, and taking medications.

(3) “Personal care” is assistance with the activities of daily living, including the instrumental activities of daily living, provided by a skilled or unskilled person under a plan of care developed by a physician or a multidisciplinary team under medical direction. “Instrumental activities of daily living” include using the telephone, managing medications, moving about outside, shopping for essentials, preparing meals, laundry, and light housekeeping.

(4) “Homemaker services” is assistance with activities necessary to or consistent with the insured’s ability to remain in his or her residence, that is provided by a skilled or unskilled person under a plan of care developed by a physician or a multidisciplinary team under medical direction.

(5) “Hospice services” are outpatient services not paid by Medicare, that are designed to provide palliative care, alleviate the physical, emotional, social, and spiritual discomforts of an individual who is experiencing the last phases of life due to the existence of a terminal disease, and to provide supportive care to the primary care giver and the family. Care may be provided by a skilled or unskilled person under a plan of care developed by a

1 physician or a multidisciplinary team under medical  
2 direction.

3 (6) “Respite care” is short-term care provided in an  
4 institution, in the home, or in a community-based  
5 program, that is designed to relieve a primary care giver  
6 in the home. This is a separate benefit with its own  
7 conditions for eligibility and maximum benefit levels.

8 (c) Home care benefits shall not be limited or  
9 excluded by any of the following:

10 (1) Requiring a need for care in a nursing home if  
11 home care services are not provided.

12 (2) Requiring that skilled nursing or therapeutic  
13 services be used before or with unskilled services.

14 (3) Requiring the existence of an acute condition.

15 (4) Limiting benefits to services provided by  
16 Medicare-certified providers or agencies.

17 (5) Limiting benefits to those provided by licensed or  
18 skilled personnel when other providers could provide the  
19 service, except where prior certification or licensure is  
20 required by state law.

21 (6) Defining an eligible provider in a manner that is  
22 more restrictive than that used to license that provider by  
23 the state where the service is provided.

24 (7) Requiring “medical necessity” or similar standard  
25 as a criteria for benefits.

26 (d) Every comprehensive long-term care policy or  
27 certificate that provides for both institutional care and  
28 home care and that sets a daily, weekly, or monthly  
29 benefit payment maximum, shall pay a maximum benefit  
30 payment for home care that is at least 50 percent of the  
31 maximum benefit payment for institutional care, and in  
32 no event shall home care benefits be paid at a rate less  
33 than fifty dollars (\$50) per day. Insurance products  
34 approved for residents in continuing care retirement  
35 communities are exempt from this provision.

36 Every such comprehensive long-term care policy or  
37 certificate that sets a durational maximum for  
38 institutional care, limiting the length of time that benefits  
39 may be received during the life of the policy or  
40 certificate, shall allow a similar durational maximum for



1 home care that is at least one-half of the length of time  
2 allowed for institutional care.

3 ~~SEC. 5.5.~~

4 SEC. 5. Section 10232.92 is added to the Insurance  
5 Code, to read:

6 10232.92. No insurer shall deliver or issue for delivery  
7 a long-term care insurance policy in this state unless the  
8 insurer offers to the policyholder, at time of application,  
9 an option to purchase a long-term care insurance policy  
10 that covers assisted living care in a licensed residential  
11 care facility or a residential care facility for the elderly as  
12 ~~defined in the Welfare and Institutions Code.~~ *defined in*  
13 *the Health and Safety Code and pays a minimum benefit*  
14 *no less than 50 percent of the maximum benefit for*  
15 *institutional care. The option to purchase an assisted*  
16 *living benefit need not be made if coverage for assisted*  
17 *living that pays a minimum benefit no less than 50*  
18 *percent of the maximum benefit for institutional care is*  
19 *already included in the policy.*

20 SEC. 6. Section 10232.93 is added to the Insurance  
21 Code, to read:

22 10232.93. Every long-term care policy ~~of or~~ certificate  
23 shall define the maximum lifetime benefit as a single  
24 dollar amount that may be used interchangeably for any  
25 ~~benefits covered by the policy with no limit on any~~  
26 ~~specific covered benefit except for a daily, weekly, or~~  
27 ~~monthly limit set for home and community-based care~~  
28 ~~and the per diem limits for institutional care.~~ *home and*  
29 *community based services defined in Section 10232.9,*  
30 *assisted living benefit defined in Section 10232.92, or*  
31 *institutional care covered by the policy or certificate.*  
32 *There shall be no limit on any specific covered benefit*  
33 *except for a daily, weekly, or monthly limit set for home*  
34 *and community based care and for assisted living care,*  
35 *and for the limits for institutional care.*

36 ~~SEC. 6.~~

37 SEC. 6.3. Section 10232.95 is added to the Insurance  
38 Code, to read:

39 10232.95. Every long-term care policy or certificate  
40 that provides reimbursement for care in a nursing facility

1 shall cover and reimburse for per diem expenses, as well  
2 as the costs of ancillary supplies and services, up to but not  
3 to exceed the maximum lifetime daily facility benefit of  
4 the policy or certificate.

5 SEC. 6.5. Section 10232.96 is added to the Insurance  
6 Code, to read:

7 10232.96. When a policy or certificate holder of an  
8 insurance contract issued prior to December 31, 1996,  
9 requests a material modification to the contract as  
10 defined by federal law or regulations, the insurer, prior to  
11 approving such a request, shall provide written notice to  
12 the policy or certificate holder that the contract change  
13 requested may constitute a material modification that  
14 jeopardizes the federal tax status of the contract and  
15 appropriate tax advice should therefore be sought.

16 SEC. 7. Section 10234.86 is added to the Insurance  
17 Code, to read:

18 10234.86. (a) Every insurer shall maintain records for  
19 each agent of that agent's amount of replacement sales as  
20 a percent of the agent's total annual sales and the amount  
21 of lapses of long-term care insurance policies sold by the  
22 agent as a percent of the agent's total annual sales.

23 (b) Every insurer shall report annually by June 30, the  
24 10 percent of its agents in the state with the greatest  
25 percentage of lapses and replacements as measured by  
26 subdivision (a).

27 (c) Every insurer shall report annually by June 30, the  
28 number of lapsed policies as a percent of its total annual  
29 sales in the state, as a percent of its total number of  
30 policies in force in the state, and as a total number of each  
31 policy form in the state, as of the end of the preceding  
32 calendar year.

33 (d) Every insurer shall report annually by June 30, the  
34 number of replacement policies sold as a percent of its  
35 total annual sales in the state and as a percent of its total  
36 number of policies in force in the state as of the end of the  
37 preceding calendar year.

38 (e) Reported replacement and lapse rates do not alone  
39 constitute a violation of insurance laws or necessarily  
40 imply wrongdoing. The reports are for the purpose of

1 reviewing more closely agent activities regarding the sale  
2 of long-term care insurance.

3 SEC. 8. Section 10234.87 is added to the Insurance  
4 Code, to read:

5 10234.87. (a) If an insurer replaces a policy or  
6 certificate that it has previously issued, the insurer shall  
7 recognize past insured status by granting premium  
8 credits toward the premiums for the replacement policy  
9 or certificate. The premium credits shall equal five  
10 percent of the annual premium of the prior policy or  
11 certificate for each full year the prior policy or certificate  
12 was in force. The premium credit shall be applied toward  
13 all future premium payments for the replacement policy  
14 or certificate, but the cumulative credit allowed need not  
15 exceed 50 percent. No credit need be provided if a claim  
16 has been filed under the original policy or certificate.

17 (b) *This section shall not apply to life insurance*  
18 *policies that accelerate benefits for long-term care.*

19 SEC. 9. Section 10234.93 of the Insurance Code is  
20 amended to read:

21 10234.93. (a) Every insurer of long-term care in  
22 California shall:

23 (1) Establish marketing procedures to assure that any  
24 comparison of policies by its agents or other producers  
25 will be fair and accurate.

26 (2) Establish marketing procedures to assure  
27 excessive insurance is not sold or issued.

28 (3) Submit to the commissioner within six months of  
29 the effective date of this act, a list of all agents or other  
30 insurer representatives authorized to solicit individual  
31 consumers for the sale of long-term care insurance. These  
32 submissions shall be updated at least semiannually.

33 (4) Provide the following continuing education and  
34 require that each agent or other insurer representative  
35 authorized to solicit individual consumers for the sale of  
36 long-term care insurance shall satisfactorily complete the  
37 following continuing education requirements which shall  
38 be part of, and not in addition to, the continuing  
39 education requirements in Section 1749.3:

1 (A) For licensees issued a license after January 1, 1992,  
2 eight hours of education in each of the first four 12-month  
3 periods beginning from the date of original license  
4 issuance and thereafter and eight hours of education prior  
5 to each license renewal.

6 (B) For licensees issued a license before January 1,  
7 1992, eight hours of education prior to each license  
8 renewal.

9 Licensees shall complete the initial continuing  
10 education requirements of this section prior to being  
11 authorized to solicit individual consumers for the sale of  
12 long-term care insurance.

13 The continuing education required by this section shall  
14 consist of topics related to long-term care services and  
15 long-term care insurance, including, but not limited to,  
16 California regulations and requirements, available  
17 long-term care services and facilities, changes or  
18 improvements in services or facilities, differences in  
19 eligibility for benefits and tax treatment between policies  
20 intended to be federally qualified and those not intended  
21 to be federally qualified, the effect of inflation in eroding  
22 the value of benefits and the importance of inflation  
23 protection, NAIC consumer suitability standards and  
24 guidelines, and alternatives to the purchase of private  
25 long-term care insurance.

26 (5) Display prominently on page one of the policy or  
27 certificate and the outline of coverage: "Notice to buyer:  
28 This policy may not cover all of the costs associated with  
29 long-term care incurred by the buyer during the period  
30 of coverage. The buyer is advised to review carefully all  
31 policy limitations."

32 (6) Inquire and otherwise make every reasonable  
33 effort to identify whether a prospective applicant or  
34 enrollee for long-term care insurance already has  
35 accident and sickness or long-term care insurance and the  
36 types and amounts of any such insurance.

37 (7) Every insurer or entity marketing long-term care  
38 insurance shall establish auditable procedures for  
39 verifying compliance with this subdivision.



1 (8) Every insurer shall provide to a prospective  
2 applicant, at the time of solicitation, written notice that  
3 the Health Insurance Counseling and Advocacy Program  
4 (HICAP) provides health insurance counseling to senior  
5 California residents free of charge. Every agent shall  
6 provide the name, address, and telephone number of the  
7 local HICAP program and the statewide HICAP number,  
8 1-800-434-0222.

9 (9) Provide a copy of the long-term care insurance  
10 shoppers guide developed by the California Department  
11 of Aging to each prospective applicant prior to the  
12 presentation of an application or enrollment form for  
13 insurance.

14 (b) In addition to other unfair trade practices,  
15 including those identified in this code, the following acts  
16 and practices are prohibited:

17 (1) Twisting. Knowingly making any misleading  
18 representation or incomplete or fraudulent comparison  
19 of any insurance policies or insurers for the purpose of  
20 inducing, or tending to induce, any person to lapse,  
21 forfeit, surrender, terminate, retain, pledge, assign,  
22 borrow on, or convert any insurance policy or to take out  
23 a policy of insurance with another insurer.

24 (2) High pressure tactics. Employing any method of  
25 marketing having the effect of or tending to induce the  
26 purchase of insurance through force, fright, threat,  
27 whether explicit or implied, or undue pressure to  
28 purchase or recommend the purchase of insurance.

29 (3) Cold lead advertising. Making use directly or  
30 indirectly of any method of marketing which fails to  
31 disclose in a conspicuous manner that a purpose of the  
32 method of marketing is solicitation of insurance and that  
33 contact will be made by an insurance agent or insurance  
34 company.

35 SEC. 10. Section 10234.95 of the Insurance Code is  
36 repealed.

37 SEC. 11. Section 10234.95 is added to the Insurance  
38 Code, to read:

39 10234.95. (a) Every insurer or other entity  
40 marketing long-term care insurance shall:

1 (1) Disclose at the time of application the differences  
2 in eligibility for benefits and tax treatment between  
3 policies and certificates that are intended to be, and  
4 policies and certificates that are not intended to be,  
5 federally qualified long-term care insurance contracts  
6 pursuant to Public Law 104-191 and to advise applicants  
7 and policyholders to consult with an accountant or tax  
8 adviser.

9 (2) Develop and use suitability standards to determine  
10 whether the purchase or replacement of long-term care  
11 insurance is appropriate for the needs of the applicant.

12 (3) Train its agents in the use of its suitability  
13 standards.

14 (4) Maintain a copy of its suitability standards and  
15 make them available for inspection upon request by the  
16 commissioner.

17 (b) The agent and insurer shall develop procedures  
18 that take into consideration, when determining whether  
19 the applicant meets the standards developed by the  
20 insurer, the following:

21 (1) The ability to pay for the proposed coverage and  
22 other pertinent financial information related to the  
23 purchase of the coverage.

24 (2) The applicant's goals or needs with respect to  
25 long-term care and the advantages and disadvantages of  
26 insurance to meet these goals or needs.

27 (3) The value, benefits, and costs of the applicant's  
28 existing insurance, if any, when compared to the values,  
29 benefits, and costs of the recommended purchase or  
30 replacement.

31 (c) The issuer, and where an agent is involved, the  
32 agent, shall make reasonable efforts to obtain the  
33 information set out in subdivision (b). The efforts shall  
34 include presentation to the applicant, at or prior to  
35 application, of the "Long Term Care Insurance Personal  
36 Worksheet," *contained in the* Long Term Care Insurance  
37 Model Regulations, *of the* National Association of  
38 Insurance Commissioners. The personal worksheet used  
39 by the insurer shall contain, at a minimum, the  
40 information in the NAIC worksheet in not less than



1 12-point type. The insurer may request the applicant to  
2 provide additional information to comply with its  
3 suitability standards. A copy of the issuer's personal  
4 worksheet shall be filed and approved by the  
5 commissioner.

6 (d) A completed personal worksheet shall be returned  
7 to the issuer prior to the issuer's consideration of the  
8 applicant for coverage, except the personal worksheet  
9 need not be returned for sale of employer group  
10 long-term care insurance to employees and their spouses  
11 *and dependents*.

12 (e) The sale or dissemination outside the company or  
13 agency by the issuer or agent of information obtained  
14 through the personal worksheet is prohibited.

15 (f) The issuer shall use the suitability standards it has  
16 developed pursuant to this section in determining  
17 whether issuing long-term care insurance coverage to an  
18 applicant is appropriate.

19 (g) Agents shall use the suitability standards  
20 developed by the insurer in marketing long-term care  
21 insurance.

22 (h) If the issuer determines that the applicant does not  
23 meet its financial suitability standards, or if the applicant  
24 has declined to provide the information, the issuer may  
25 reject the application. Alternatively, the issuers shall send  
26 the applicant a letter similar to ~~Appendix D~~ the  
27 *"Long-Term Care Insurance Suitability Letter"*  
28 *contained in the Long-Term Care Model Regulations of*  
29 *the National Association of Insurance Commissioners*.  
30 However, if the applicant has declined to provide  
31 financial information, the issuer may use some other  
32 method to verify the applicant's intent. Either the  
33 applicant's returned letter or a record of the alternative  
34 method of verification shall be made part of the  
35 applicant's file.

36 (i) The insurer shall report annually to the  
37 commissioner the total number of applications received  
38 from residents of this state, the number of those who  
39 declined to provide information on the personal  
40 worksheet, the number of applicants who did not meet

1 the suitability standards, and the number who chose to  
2 conform after receiving a suitability letter.

3 (j) This section shall not apply to life insurance policies  
4 that accelerate benefits for long-term care.

5 SEC. 12. Section 10235.9 is added to the Insurance  
6 Code, to read:

7 10235.9. (a) Every insurer shall report annually by  
8 June 30 the total number of claims denied by each class  
9 of business in the state and the number of these claims  
10 denied for failure to meet the waiting period or because  
11 of a preexisting condition as of the end of the preceding  
12 calendar year. ~~The department shall make available to~~  
13 ~~the public the denial rate of claims by insurer.~~

14 (b) The insurer shall provide every policyholder or  
15 certificate holder whose claim is denied a written notice  
16 within 40 days of the date of denial of the reasons for the  
17 denial and all information directly related to the denial.  
18 Insurers shall annually report to the department the  
19 number of denied claims. ~~The department shall make~~  
20 ~~available to the public the denial rate of claims by insurer.~~

21 (c) *The department shall make available to the public,*  
22 *upon request, the denial rate of claims by insurer.*

23 SEC. 13. Section 10235.30 is added to the Insurance  
24 Code, to read:

25 10235.30. (a) No insurer may deliver or issue for  
26 delivery a long-term care policy in this state unless the  
27 insurer offers at the time of application an option to  
28 purchase a shortened benefit period nonforfeiture  
29 benefit with the following features:

30 ~~(a)~~

31 (1) Eligibility begins no later than after 10 years of  
32 premium payments.

33 ~~(b)~~

34 (2) The lifetime maximum benefit is no less than the  
35 dollar equivalent of three months of care at the nursing  
36 facility per diem benefit contained in the policy.

37 ~~(c)~~

38 (3) The same benefits are payable, including the  
39 amounts and frequency in effect at the time of lapse, for  
40 a qualifying claim.



~~(d)~~

(4) The lifetime maximum benefit may be reduced by the amount of any claims already paid.

~~(e)~~

(5) Cash back, extended term, and reduced paid-up forms of nonforfeiture benefits shall not be allowed.

*(b) This section shall not apply to life insurance policies that accelerate benefits for long-term care.*

SEC. 14. Section 10235.40 is added to the Insurance Code, to read:

10235.40. (a) No individual long-term care policy or certificate shall be issued until the applicant has been given the right to designate at least one individual, in addition to the applicant, to receive notice of lapse or termination of a policy or certificate for nonpayment of premium. The insurer shall receive from each applicant one of the following:

(1) A written designation listing the name, address, and telephone number of at least one individual, in addition to the applicant, who is to receive notice of lapse or termination of the policy or certificate for nonpayment of premium.

(2) A waiver signed and dated by the applicant electing not to designate additional persons to receive notice. The required waiver shall read as follows:

“Protection Against Unintended Lapse.

I understand that I have the right to designate at least one person other than myself to receive notice of lapse or termination of this long-term care insurance policy for nonpayment of premium. I understand that notice will not be given until 30 days after a premium is due and unpaid. I elect not to designate any person to receive the notice.

\_\_\_\_\_  
Signature of Applicant

\_\_\_\_\_  
Date”

1 (b) The insurer shall notify the insured of the right to  
2 change the written designation, no less often than once  
3 every two years.

4 (c) When the policyholder or certificate holder pays  
5 the premium for a certified long-term care insurance  
6 policy or certificate through a payroll or pension  
7 deduction plan, the requirements contained in  
8 subdivision (a) need not be met until 60 days after the  
9 policyholder or certificate holder is no longer on that  
10 deduction payment plan. The application or enrollment  
11 form for a certified long-term care insurance policy or  
12 certificate shall clearly indicate the deduction payment  
13 plan selected by the applicant.

14 (d) No individual long-term care policy or certificate  
15 shall lapse or be terminated for nonpayment of premium  
16 unless the insurer, at least 30 days prior to the effective  
17 date of the lapse or termination, gives notice to the  
18 insured and to the individual or individuals designated  
19 pursuant to subdivision (a), at the address provided by  
20 the insured for purposes of receiving notice of lapse or  
21 termination. Notice shall be given by first-class United  
22 States mail, postage prepaid, not less than 30 days after a  
23 premium is due and unpaid. Notice shall be deemed to  
24 have been given as of five days after the date of mailing.

25 (e) Each long-term care insurance policy or certificate  
26 shall include a provision which, in the event of lapse,  
27 provides for reinstatement of coverage, if the insurer is  
28 provided with proof of the insured's cognitive  
29 impairment or the loss of functional capacity. This option  
30 shall be available to the insured if requested within five  
31 months after termination and shall allow for the  
32 collection of past due premium, where appropriate. The  
33 standard of proof of cognitive impairment or loss of  
34 functional capacity shall not be more stringent than the  
35 benefit eligibility criteria on cognitive impairment or the  
36 loss of functional capacity contained in the policy  
37 certificate.

38 SEC. 15. Section 10235.50 is added to the Insurance  
39 Code, to read:



10235.50. (a) Every policy or certificate shall include a provision that gives the policyholder or certificate holder a right, exercisable any time after the first year, to retain a policy or certificate while lowering the premium in one or more of the following ways:

(1) Reducing the lifetime maximum benefit.

(2) Reducing the nursing facility per diem and reducing the home- and community-based service benefits of a home care only policy and of a comprehensive long-term care policy.

(3) Converting a “comprehensive long-term care” policy or certificate to a “Nursing Facility Only” or a “Home Care Only” policy or certificate, if the insurer issues those policies or certificates for sale in the state.

(b) The premium for the policy or certificate that is reduced in coverage will be based on the age of the insured at issue age and the premium rate applicable to the amount of reduced coverage at the original issue date.

(c) If the contract in force at the time a reduction in coverage is made provides for benefit adjustments for anticipated increases in the costs of long-term care services, then the reduced nursing facility per diem, lifetime maximum benefit, and daily, weekly, or monthly home care benefits shall be adjusted in the same manner and in the same amount as the contract in force prior to the reduction in coverage.

(d) In the event a policy or certificate is about to lapse, the insurer shall advise the insured of the options to lower the premium by reducing coverage and of the premiums applicable to the reduced coverage. The notice shall provide the insured at least 30 days in which to elect to reduce coverage and the policy shall be reinstated without underwriting if the insured elects the reduced coverage.

(e) In the event of a premium increase, the insured who has already exercised the right to lower premiums and reduce coverage shall be offered one additional option to lower premiums and reduce coverage.

SEC. 16. Section 10235.51 is added to the Insurance Code, to read:

1 10235.51. (a) Every policy or certificate shall include  
2 a provision that gives the insured the option to elect, no  
3 less frequently than on each anniversary date after the  
4 policy or certificate is issued, to pay an extra premium for  
5 one or more riders that increase coverage in any of the  
6 following ways:

7 (1) Increase the amount of the per diem benefits.

8 (2) Increase the lifetime maximum benefit.

9 (3) Increase the amount of both the nursing facility  
10 per diem benefit and the home- and community-based  
11 care benefits of a comprehensive long-term care  
12 insurance policy or certificate.

13 (b) The premiums for the riders to increase coverage  
14 will be based on the attained age of the insured. The  
15 premium for the original policy or certificate will not be  
16 changed and will continue to be based on the insured's  
17 age when the original policy or certificate was issued.

18 (c) The insurer may require the insured to undergo  
19 new underwriting, in addition to the payment of an  
20 additional premium, to qualify for the additional  
21 coverage. The insurer may restrict the age for issuance of  
22 additional coverage and restrict the aggregate amount of  
23 additional coverage an insured may acquire to the  
24 maximum age and coverage the insurer allows when  
25 issuing a new policy or certificate.

26 SEC. 17. Section 10235.52 is added to the Insurance  
27 Code, to read:

28 10235.52. (a) Every policy or certificate shall contain  
29 a provision that, in the event the insurer develops new  
30 benefits and provisions not included in the previously  
31 issued policy or certificate, the insurer will grant current  
32 holders of its policies or certificates who are not in benefit  
33 or within the elimination period the following rights:

34 (1) The insured will be notified of the availability of  
35 the new benefits and provisions within 12 months.

36 (2) The insured will be afforded an opportunity to  
37 acquire the new benefits and provisions in one of the  
38 following ways:

39 (A) By adding a rider to the existing policy or  
40 certificate and paying a separate premium for the new

1 coverage based on the insured's attained age. The  
2 premium for the existing policy or certificate will remain  
3 unchanged based on the insured's age at issuance.

4 (B) By replacing the existing policy or certificate with  
5 a new policy or certificate in which case consideration for  
6 past insured status shall be recognized by granting  
7 premium credits toward the premiums for the  
8 replacement policy or certificate. The premium credits  
9 shall equal 5 percent of the annual premium of the prior  
10 policy or certificate for each full year the prior policy or  
11 certificate was in force. The premium credits shall be  
12 applied toward all subsequent premium payments for the  
13 replacement policy or certificate, but the cumulative  
14 credits allowed need not reduce the premium for the  
15 replacement policy or certificate to less than the  
16 premium for the prior policy or certificate. No credit  
17 need be provided if a claim has been filed under the prior  
18 policy or certificate.

19 (C) By replacing the existing policy or certificate with  
20 a new policy or certificate in which case consideration for  
21 past insured status shall be recognized by setting the  
22 premium for the replacement policy or certificate at the  
23 issue age of the policy or certificate being replaced.

24 (b) The insured may be required to undergo new  
25 underwriting, but the underwriting can be no more  
26 restrictive than if the policyholder or certificate holder  
27 were applying for a new policy or certificate.

28 (c) The insurer of a group policy issued to an employer  
29 group must offer the group policyholder the opportunity  
30 to have the new benefits and provisions extended to  
31 existing certificate holders, but the insurer is relieved of  
32 the obligations imposed by this section if the holder of the  
33 group policy declines the issuer's offer.

34 SEC. 18. Section 10235.90 is added to the Insurance  
35 Code, to read:

36 10235.90. In the event a non-medicaid national or  
37 state long-term care program is created through public  
38 funding that substantially duplicates benefits covered by  
39 the policy or certificate, the policyholder or certificate  
40 holder will be entitled to select either a reduction in

1 future premiums or an increase in future benefits. An  
2 actuarial method for determining the premium  
3 reductions and increases in future benefits will be  
4 mutually agreed upon by the department and insurers.  
5 The amount of the premium reductions and future  
6 benefit increases to be made by each insurer will be based  
7 on the extent of the duplication of covered benefits, the  
8 amount of past premium payments, and claims  
9 experience. Each insurer's premium reduction and  
10 benefit increase plans shall be filed and approved by the  
11 department.

12 SEC. 19. Section 10237.1 of the Insurance Code is  
13 amended to read:

14 10237.1. No insurer may deliver or issue for delivery  
15 a long-term care insurance policy in this state unless the  
16 insurer offers to the policyholder, in addition to any other  
17 inflation protection, the option to purchase a long-term  
18 care insurance policy that provides for benefit levels to  
19 increase with benefit maximums or reasonable durations  
20 that are meaningful to account for reasonably anticipated  
21 increases in the costs of long-term care services covered  
22 by the policy. Insurers shall offer to each policyholder, at  
23 the time of purchase, the option to purchase a long-term  
24 care insurance policy containing an inflation protection  
25 feature which is no less favorable than one that does one  
26 or more of the following:

27 (a) Increases benefit levels annually in a manner so  
28 that the increases are compounded annually at a rate of  
29 not less than 5 percent.

30 (b) Guarantees the insured individual the right to  
31 periodically increase benefit levels without providing  
32 evidence of insurability or health status so long as the  
33 option for the previous period has not been declined. The  
34 amount of the additional benefit shall be no less than the  
35 difference between the existing policy benefit and that  
36 benefit compounded annually at a rate of at least 5  
37 percent for the period beginning with the purchase of the  
38 existing benefit and extending until the year in which the  
39 offer is made.



(c) Covers a specified percentage of actual or reasonable charges and does not include a maximum specified indemnity amount limit.

SEC. 20. Section 10237.4 is added to the Insurance Code, to read:

10237.4. (a) Inflation protection benefit increases under a policy that contains these benefits shall continue without regard to an insured's age, claim status or claim history, or the length of time the person has been insured under the policy.

(b) An offer of inflation protection that provides for automatic benefit increases shall include an offer of a premium which the insurer expects to remain constant. The offer shall disclose in a conspicuous manner that the premium may change in the future unless the premium is guaranteed to remain constant.

SEC. 21. Section 10237.5 is added to the Insurance Code, to read:

10237.5. (a) An inflation protection provision that increases benefit levels annually in a manner so that the increases are compounded annually at a rate not less than 5 percent shall be included in a long-term care insurance policy unless an insurer obtains a rejection of inflation protection signed by the policyholder.

(b) The rejection, to be included in the application or on a separate form, shall state:

"I have reviewed the outline of coverage and the graphs that compare the benefits and premiums of this policy with and without inflation protection. Specially, I have reviewed the plan, and I reject inflation protection.

\_\_\_\_\_  
Signature of Applicant

\_\_\_\_\_  
Date"

SEC. 22. Section 10237.6 is added to the Insurance Code, to read:

10237.6. (a) An insurer shall include the following information in or with the outline of coverage:

1 (1) A graphic comparison of the benefit levels of a  
2 policy that increases benefits at a compounded annual  
3 rate of not less than 5 percent over the policy period with  
4 a policy that does not increase benefits. The graphic  
5 comparison shall show benefit levels over at least a  
6 20-year period.

7 (2) Any expected premium increases or additional  
8 premiums to pay for automatic or optional benefit  
9 increases.

10 (b) An insurer may use a reasonable hypothetical or  
11 graphic demonstration for purposes of this disclosure.

